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21/73

ACTION ACDA-10

INFO OCT-01 ARA-06 EUR-12 EA-06 NEA-09 IO-10 ISO-00

ERDA-05 AF-06 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

NASA-01 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01

OES-03 SS-15 USIA-06 SAJ-01 /116 W

----- 109923

R 111157Z APR 75

FM US MISSION GENEVA

TO SECSTATE WASHDC 2003

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AMEMBASSY STOCKHOLM

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C O R R E C T E D C O P Y (PARA 2 LN 7 - REF READ 77113 VICE
46628)

DISTO

E.O. 11652: N/A

TAGS: PARM, CCD, UN

SUBJECT: CCD: NUCLEAR WEAPON-FREE ZONE STUDY GROUP COMPLETES
SUCCESSFUL ORGANIZATIONAL SESSION.

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SUMMARY: AD HOCK GROUP OF GOVERNMENTAL EXPERTS TO STUDY

QUESTION OF NUCLEAR WEAPON-FREE ZONES HELD SERIES OF ORGANIZATIONAL MEETINGS APRIL 7-10. EXPERTS ELECTED FINNISH REPRESENTATIVE CHAIRMAN OF GROUP AND AGREED ON SUBJECT OUTLINE AND METHOD OF WORK ALONG GENERAL LINES PROPOSED BY US. ATTITUDE IN GROUP WAS GENERALLY VERY COOPERATIVE AND ORGANIZATIONAL SESSION REACHED OVER-ALL AGREEMENT DAY EARLIER THAN EXPECTED. END SUMMARY.

1. ELECTION WITHOUT OPPOSITION OF FINNISH EXPERT KEIJO KORHONEN AS CHAIRMAN WAS MADE POSSIBLE AFTER SWEDEN DECLINED CANDIDACY WHICH SOVS HAD SUGGESTED AND NOMINATED FINN. WHEN SWEDES WITHDREW, SOVS AGREED TO SUPPORT FINN DESPITE THEIR EARLIER REJECTION OF THIS IDEA. POSSIBLE FACTOR IN USSR REVERSAL WAS REPORTED INTEREST ON PART OF MEXICANS IN PROMOTING AMB BENITES (ECUADOR) FOR CHAIRMANSHIP, WHICH SOVIETS APPARENTLY PREFERRED TO FORESTALL.

2. GENERAL OUTLINE OF TOPICS FOR STUDY WAS QUICKLY DEVELOPED ON BASIS OF PROPOSALS BY US, ROMANIA AND SWEDEN. MEXICAN EXPERT (OPANAL DEPUTY SECRETARY GENERAL GONZALEZ DE LEON) PLAYED ACTIVE AND POSITIVE ROLE IN WORKING OUT COMPROMISE OUTLINE THAT SEEMS FULLY CONSISTENT WITH GUIDANCE IN US TACTICS PAPER AND STATE 77113 NOTAL.FULL AGREEMENT ON OUTLINE WAS DELAYED

BY A DAY BY INDIA-PAKISTAN DUEL OVER INDIAN PROPOSAL TO INSERT ONE SUBTOPIC CONCERNING EFFECT OF EXISTING MILITARY ALLIANCES ON ESTABLISHMENT OF NFZS. HOWEVER, THIS WAS ONLY SIGN OF DISSIDENCE DURING SESSION THAT WAS FOR MOST PART HIGHLY COOPERATIVE IN SPIRIT, AND IN END IT WAS SATISFACTORILY COMPROMISED.

3. COPIES OF OUTLINE ARE BEING HAND CARRIED TO ACDA BY US DELOFFS AND WILL BE CIRCULATED ASAP TO INTERESTED OFFICES. MAJOR TOPIC HEADINGS OF OUTLINE ARE AS FOLLOWS: (Q) INTRODUCTION; (2) HISTORICAL BACKGROUND OF MILITARY DENUCLEARIZATION BY AREAS; (3) CONCEPT OF NUCLEAR WEAPON-FREE ZONES; (4) RESPONSIBILITIES OF STATES WITHIN THE ZONE AND OF OTHER STATES; (5) VERIFICATION AND LIMITED OFFICIAL USE

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CONTROL; (6) NUCLEAR WEAPON-FREE ZONES AND INTERNATIONAL LAW; (7) PEACEFUL USES OF NUCLEAR ENERGY; (8) CONCLUSIONS.

4. EXPERTS ALSO AGREED ON METHOD OF WORK AS PROPOSED IN INFORMAL WORKING PAPER CIRCULATED BY US DEL. UNDER AGREEMENT, ALL WORK WILL BE DONE IN PLENARY SESSIONS WITHOUT SUBGROUPS FOR DRAFTING OR OTHER PURPOSES. AFTER EXPERTS COMPLETE CONSIDERATION OF VARIOUS CHAPTERS,

RAPPOORTEURS APPOINTED BY UN SECRETARIAT WILL PREPARE TEXTS REFLECTING CONSENSUS (IF ANY) AND OTHER VIEWS. US WORKING PAPER PROPOSED THAT ALL EXPERTS HAVE RIGHT TO ADD SIGNED FOOTNOTES OR ANNEXES IF NOT SATISFIED THAT STUDY ADEQUATELY REFLECTS THEIR VIEWS. IT MADE POINT, HOWEVER, THAT THESE DEVICES SHOULD BE LAST RESORT, AND THAT RAPPOORTEURS SHOULD MAKE EVERY EFFORT TO REFLECT VIEWS THAT WERE STATED. THERE WAS NO DISSENT ON THESE POINTS.

5. UN SECRETARIAT (BJORNERSTEDT) DISPLAYED SOME RELUCTANCE AT PROSPECT OF HAVING TO LOCATE QUALIFIED RAPPOORTEURS BEFORE GROUP'S SUBSTANTIVE MEETING CONVENES. HOWEVER, EXPERTS MADE CLEAR THEIR PREFERENCE FOR THIS APPROACH (USSR EXPECT NOTED THAT IT WOULD AVOID PROBLEM OF POLITICAL BALANCE AMONG RAPPOORTEURS, ON WHICH HE WOULD HAVE TO INSIST IF THEY WERE CHOSEN FROM AMONG EXPERTS THEMSELVES), AND SECRETARIAT WILL PRESUMABLY CARRY OUT TASK AS ASSIGNED.

6. GROUP AGREED TO OPEN ITS SUBSTANTIVE WORKING SESSION JUNE 23. ALTHOUGH CHAIRMAN MENTIONED POSSIBILITY OF BREAKS IN SESSION TO PERMIT RAPPOORTEURS TIME TO ASSIMILATE MATERIAL SUBMITTED BY EXPERTS, THIS IDEA RECEIVED LITTLE SUPPORT; PRESENT UNDERSTANDING IS THAT GROUP WILL EXPECT TO WORK UNINTERRUPTEDLY UNTIL STUDY IS COMPLETED, ON OR BEFORE AUGUST 7.

7. IT WAS AGREED THAT CHAPTER ON HISTORICAL BACKGROUND OF DENUCLEARIZATION AGREEMENTS AND PROPOSALS WOULD BE BASED ON PRELIMINARY DRAFT BY UN DISARMAMENT DIVISION SUBJECT TO REVIEW BY EXPERTS. POSSIBLY EXCEPTING CHAPTER ON INTERNATIONAL LAW RELATIONSHIPS, WHICH MANY BE LIMITED OFFICIAL USE

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DRAFTED BY QUALIFIED CONSULTANT, OTHER CHAPTERS WOULD CONSIST OF RAPPOORTEURS' DRAFTS BASED ENTIRELY ON PLENARY DISCUSSION AND WORKING PAPERS SUBMITTED BY EXPERTS. CHAIRMAN URGED THAT EXPERTS SUBMIT WORKING PAPERS BY JUNE 1 IF POSSIBLE, AND AT LEAST NO LATER THAN JUNE 23.

8. COMMENT: RE PARA 5 ABOVE, ACDA AND DEPARTMENT MAY WISH TO CONSIDER FOLLOWUP ACTION WITH UN SECRETARIAT TO ENSURE SELECTION OF QUALIFIED RAPPOORTEURS, PRESUMABLY AS UN CONSULTANTS RATHER THAN FROM DISARMAMENT DIVISION. WE WOULD ALSO URGE PREPARATION OF DRAFT WORKING PAPERS ON SUBJECTS OF PARTICULAR INTEREST TO USG IN TIME TO CIRCULATE PREFERABLY BY FIRST WEEK OF JUNE AND IN ANY EVENT NO LATER THAN OPENING OF GROUP'S JUNE WORKING SES-

SION, IN ORDER TO HAVE MAXIMUM IMPACT ON STUDY AND TO
COMPETE EFFECTIVELY WITH DRAFTS CONVEYING CONFLICTING
POINTS OF VIEW. FRIENDLY ATMOSPHERE AT OPENING SESSION
AND ACCEPTANCE OF US SUGGESTIONS ON ORGANIZATION AND
METHOD OF WORK APPEAR TO PROVIDE GOOD FOUNDATION FOR
FURTHER EFFORTS TO INFLUENCE OUTCOME OF STUDY.ABRAMS

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COMMITTEE MEETINGS, NUCLEAR FREE ZONES, NUCLEAR WEAPONS, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 11 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA02502
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750128-0093
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750459/aaaaccnv.tel
Line Count: 175
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION ACDA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 07 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07 APR 2003 by BoyleJA>; APPROVED <08 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CCD: NUCLEAR WEAPON-FREE ZONE STUDY GROUP COMPLETES SUCCESSFUL ORGANIZATIONAL SESSION.
TAGS: PARM, CCD, UN
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006